Message Text

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P 101958Z MAR 78

FM AMEMBASSY MADRID

TO SECSTATE WASHDC PRIORITY 3797

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY OSLO

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E.O. 11652: GDS TAGS: PEPR, SP, US

SUBJECT: PSOE DEFENSE EXPERT SPEAKS OUT ON DEFENSE ISSUES

REF: MADRID 2598 NOTAL

1. BEGIN UNCLASSIFIED. SOCIALIST (PSOE) DEPUTY AND DEFENSE EXPERT LUIS SOLANA, WHO WILL BE IN WASHINGTON DURING THE WEEK OF MARCH 13-17 ON A LEADER GRANT, EXPRESSED HIS VIEWS ON A NUMBER OF DEFENSE-RELATED ISSUES IN AN INTERVIEW PUBLISHED MARCH 2 BY MADRID'S "DIARIO 16." WE PROVIDE BELOW A SUMMARY OF THE HIGHLIGHTS OF THE INTERVIEW, PARTICULARLY FOR THOSE WHO WILL BE MEETING IN WASHINGTON WITH SOLANA AND CONGRESS DEFENSE COMMITTEE CHAIRMAN ENRIQUE MUGICA. CONFIDENTIAL

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2. SPAIN NEEDS A GENERAL DEFENSE PLAN ADAPTED TO THE COUNTRY'S THREE ZONES OF POTENTIAL CONFLICT: THE SECTOR MADE UP OF THE BALEARIC ISLANDS AND THE VALENCIAN COAST ("LEVANTE"); THE SOUTHERN COAST AND STRAITS OF GIBRALTAR; AND THE CANARY ISLANDS. THE DISTRIBUTION OF SPANISH MILITARY POWER SHOULD BE FOCUSSED ON THESE

ZONES IN ORDER NOT TO DISSIPATE THE CAPACITY OF THE ARMED FORCES.

- 3. THE POTENTIAL DANGERS TO SPAIN EMANATE FROM THE SOVIET UNION AND AFRICA. "NO ONE DOUBTS THAT SPAIN IS ON THE MAPS OF THE SOVIET HIGH GENERAL STAFF, SINCE WE ARE FULLY INCLUDED IN WESTERN DEFENSE ARRANGEMENTS." CONSEQUENTLY, THE DANGER EXISTS THAT THE SOVIET FLEET MIGHT CARRY OUT AN OPERATION THROUGH "THE SOUTH," WHICH MAKES THE NEED FOR THE DEFENSE OF THE ZONES INDICATED ABOVE OBVIOUS.
- 4. THE POTENTIAL DANGER FROM AFRICA IS A FUNCTION OF HISTORY, PROXIMITY AND THE EXISTENCE OF COMMON AREAS OF INTEREST. "DON'T FORGET THAT AFRICA STILL HAS NOT BEEN CONSOLIDATED IN THE STRUGGLE OF THE GREAT POWERS AND THAT THE CANARIES ARE A TEMPTATION FOR BOTH. IT IS LOGICAL THAT WHEN ONE CANNOT WIN IN A PARTICULAR AREA THAT ONE THEN ATTEMPTS TO NEUTRALIZE IT."
- 5. SOLANA THEN DISTINGUISHES BETWEEN "THREAT" AND "RISK."
 "THE RISK OF A CONFLICT WITH AFRICAN COUNTRIES IS GREAT,
 BUT THE THREAT THIS SUPPOSES FOR SPAIN IS SMALL, WHILE IN
 THE CASE OF THE SOVIET UNION, THE THREAT IS GREAT BUT
 THE RISK OF A CONFLICT...IS SMALL." (I.E., THE
 POSSIBILITY OF CONFLICT WITH AFRICAN COUNTRIES IS A
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REAL ONE, ALTHOUGH THE DANGER THIS WOULD PRESENT TO SPAIN IS NOT VERY GREAT, WHILE THE POSSIBILITY OF A CONFLICT WITH THE SOVIET UNION IS RATHER REMOTE, BUT THE DANGER SUCH A CONFLICT WOULD REPRESENT, IF IT WERE TO EVENTUATE, WOULD BE A GRAVE ONE.)

- 6. THE SPANISH NAVY IS A CRITICALLY IMPORTANT COMPONENT OF THE SPANISH DEFENSE EFFORT, BUT ITS STRUCTURES MUST BE CHANGED, SINCE THEY ARE "ORIENTED TOWARD MESHING WITH NATO, WHICH MEANS ATTEMPTING TO CONVERT THE SPANISH NAVY INTO AN INTER-OCEAN NAVY, SOMETHING WHICH IS FAR BEYOND OUR NEEDS AND POSSIBILITIES."
- 7. TURNING SPECIFICALLY TO THE CANARIES, SUFFICIENT POWER MUST BE CONCENTRATED IN THE ISLANDS TO DISSUADE ANY POTENTIAL AGGRESSOR, AND THIS MEANS THE ORGANIZATION OF MILITARY UNITS CAPABLE OF REPELLING SMALL INFILTRATIONS, WHICH IS THE MOST LIKELY FORM AGGRESSION WOULD TAKE IN THE CANARIES. "THE ORGANIZATION OF LAND FORCES SHOULD BE ORIENTED TOWARD UNITS OF THE CIVIL GUARD TO PATROL THE COASTS AND COMMANDO UNITS. THE ARMY WOULD HAVE TO BE FULLY EQUIPPED AND TRAINED FOR THIS TYPE OF MISSION,

FUNDAMENTALLY THROUGH THE USE OF HELICOPTERS. AS FOR THE NAVY, THE USE OF FAST SMALL BOATS, SUCH AS THOSE EMPLOYED SO EFFECTIVELY IN THE MIDDLE EAST, AND THE MARINES WOULD BE APPROPRIATE. THE AIR FORCE SHOULD EMPLOY A SYSTEM OF VIGILANCE OVER NEARBY WATERS, A MISSION FOR WHICH THE SPANISH C-212 AIRCRAFT IS WELL SUITED." END UNCLASSIFIED.

8. BEGIN CONFIDENTIAL. SOLANA'S INTERVIEW IS INTERESTING ON A NUMBER OF COUNTS, INCLUDING HIS RATHER SPECIFIC ANSWERS TO QUESTIONS CONCERNING MILITARY MISSION, BUT MOST PARTICULARLY FOR HIS DEFINITION OF THE SOVIET UNION AS A THREAT TO SPAIN. AS HE POINTED OUT IN HIS CONVERSATION MARCH 2 WITH THE AMBASSADOR, THIS IS THE FIRST CONFIDENTIAL

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TIME THE PSOE HAS GONE ON RECORD PUBLICLY TO THIS EFFECT. WE ALSO NOTE THAT IT IS THE FIRST TIME THE PARTY HAS SO CLEARLY PLACED SPAIN WITHIN THE WESTERN DEFENSE COMMUNITY, AN ASSERTION WHICH CONTRADICTS THE PARTY'S OFT-USED ARGUMENT THAT SPAIN SHOULD NOT JOIN NATO BECAUSE SUCH A QUALITATIVE CHANGE IN SPAIN'S RELATIONS WITH THE ALLIANCE WOULD BE DESTABILIZING IN EUROPE. THE VIEWS OF SOLANA, WHO STUDIES DEFENSE ISSUES MORE SERIOUSLY AND DEEPLY THAN ANY OTHER PARTY LEADER, DO NOT NECESSARILY REFLECT THE VIEWS OF THE PSOE. BUT HIS IDEAS ARE CERTAIN TO CARRY WEIGHT IN THE PARTY'S DELIBERATIONS ON DEFENSE QUESTIONS. END CONFIDENTIAL. STABLER

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